Pipelines & The City

Purpose of Discussion

- Pipeline Authority to Use or Cross City Streets
- Authorized Activities of City
- Condemnation

What Entities in Texas are Authorized by Law to Operate Gas Pipelines?

Entities That Can Operate Gas Pipelines

Common Carriers

Gas Utilities

Gas Corporations

What is a Common Carrier?

- A pipeline that transports gas "for hire."
- Section 111.002 of the Texas
 Natural Resources Code.

What is a Gas Utility?

 An entity engaged in the business of transporting or distributing gas for public consumption.

 Section 181.021(2) of the Texas Utilities Code.

What is a Gas Corporation?

- A gas corporation includes partnerships, limited partnerships, corporations, and limited liability corporations that operate gas pipelines.
- A gas corporation can be a gas utility.
- Sections 181.001 and 181.021 of the Texas Utilities Code.

No Pipeline May Be Operated Without Texas Railroad Commission Approval

- Section 121.051 of the Texas Utilities Code subjects gas utilities to the jurisdiction of the Texas Railroad Commission.
- Section 121.151 of the Texas Utilities Code allows the Railroad Commission to prescribe and enforce rules to control and supervise pipelines.

Do Common Carriers, Gas Utilities, and Gas Corporations Have the Power to Condemn?

Gas Corporations and Gas Utilities Have the Right to Condemn Property

- Section 181.004 of the Texas Utilities Code provides:
 - A gas corporation has the right and power to enter on, condemn, and appropriate the land, right-of-way, easement, or other property of any person or corporation.
 - A gas utility is included in the definition of corporation used in this section.

Common Carriers Have the Right to Condemn Property

- Section 111.019 of the Texas Natural Resources Code provides:
 - (a) Common carriers have the right and power of eminent domain.
 - (b) In the exercise of the power of eminent domain granted under the provisions of Subsection (a) of this section, a common carrier may enter on and condemn the land, rights-of-way, easements, and property of any person or corporation necessary for the construction, maintenance, or operation of the common carrier pipeline.

Do Gas Utilities, and Gas Corporations Have the Right to Cross City Streets?

Yes, Subject to a City's Consent and Subject to the City's Direction

- Sections 181.005 & 181.006 of the Texas
 Utilities Code gas corporations
- Sections 181.022 & 181.023 of the TexasUtilities Code gas utilities
- Section 111.022 of the Texas Natural Resources Code – common carriers

City's Authority Over its Streets

- Texas Transportation Code § 311.001
 - Municipality has exclusive control over and under the public highways, streets, and alleys
- This includes the right to:
 - Control, regulate, or remove an encroachment or obstruction from a public street
 - Open or change public street
 - Improve street

Texas Statutes Authorize Cities To:

- Establish conditions for mapping, inventorying, locating, or relocating pipelines over, under, along, or across a public street. Texas Utilities Code § 121.202(b)(3)(A).
- Establish conditions for mapping or taking inventory in a municipality's extraterritorial jurisdiction. Texas Utilities Code § 121.202(b)(3)(B).

Assess charges for the placement, construction, operation, or use of a gas pipeline in city streets, if the streets incur damage. Texas Utilities Code § 121.2025.

Limitations on Cities' Authority

Limits on Safety Regulations

A city may not establish a safety standard or practice that is regulated under state law, or a federal law. Texas Utilities Code § 121.022(a).

Federal Role as Provided in the Natural Gas Act

- The Federal Natural Gas Act applies to the transportation and sale of natural gas in *interstate* commerce. 15 U.S.C. § 717(b).
- The Federal Energy Regulatory Commission (the "FERC") regulates the interstate transmission of natural gas, oil, and electricity. The FERC was established by 42 U.S.C. § 7171.

States' Roles as Provided in the Natural Gas Act

- Under the Natural Gas Act, the states retain jurisdiction over:
 - Intrastate transportation,
 - Local distribution,
 - Distribution facilities,
 - Production of natural gas, and
 - Gathering of natural gas.

Federal Role as Provided in the Natural Gas Pipeline Safety Act

- The National Gas Pipeline Safety Act (NGPSA) governs
 - safety requirements for <u>interstate</u> gas transmission lines and
 - expressly preempts more stringent safety regulation of such lines by state agencies.
 United Gas Pipe Line Co. v. Terrebonne Parish Police Jury, 319 F. Supp. 1138 (E.D. La. 1970), aff'd, 445 F.2d 301 (5th Cir. 1971).

Right to Condemn Pursuant to Federal Law

- An interstate pipeline, having a federal certificate of public convenience and necessity, probably can condemn a Texas city to cross its streets.
- Zoning authority was unreasonable, arbitrary and without foundation when it prevented interstate pipeline from going through the town. *Transcontinental Gas Pipe Line Corp. v. Milltown*, 93 F. Supp. 287, 295 (E.D. N.J. 1950).

Right to Condemn Pursuant to Texas Law

- Under Texas Law, Gas Utilities, Gas Corporations, and Common Carriers have the right of eminent domain against *Persons* and *Corporations*.
- "Person" includes the government or governmental subdivisions. Texas Government Code § 311.005(2).