

PROWAG Overview

Presented by: Erin P. Eurek, P.E. Kimley»Horn

Agenda

- ADA Standards Overview
- Project Scoping
- Technical Requirements
 - PROWAG
 - MUTCD

ADA Standards Overview

- 1991 ADA Standards for Accessible Design (ADA Standards, 1991)
- Americans with Disabilities Act Accessibility Guidelines for Buildings and Facilities (ADAAG, 2004)
- Americans with Disabilities Act Standards for Transportation Facilities (2006)
- 2010 ADA Standards for Accessible Design (ADA Standards, 2010)
- Proposed Accessibility Guidelines for Pedestrian Facilities in the Public Right-of-Way (PROWAG, 2011)



PROWAG Overview

- Originally intended to supplement the ADAAG to provide standards specific to public rights-of-way; most recently formatted as a stand-alone document
- Applicable to new construction and alterations (of existing facilities)
- Undergoing the rulemaking process (2011 Notice of Proposed Rule Making published w/ updated guidelines)

PROWAG Overview

- Currently enforceable by local government agencies who adopt the document (e.g., City of Fort Worth)
- Enforceable by DOJ and FHWA once adopted on a federal level
- FHWA/DOJ Best Practice until adopted:

https://www.fhwa.dot.gov/environment/bicycle_pedestrian/resources/prwaa.cfm

TDLR & PROWAG

TDLR adopted 68.102. Public Right-of-Way Projects, effective May 15, 2017:

(a) For public right-of-way projects, in addition to accepting compliance with applicable TAS requirements, the department will also accept compliance with the Proposed Accessibility Guidelines for Pedestrian Facilities in the Public Right-of-Way, published by the Architectural and Transportation Compliance Board (Access Board) on July 26, 2011, 36 CFR Part 1190 or its final adopted guidelines.

PROWAG Overview

- Preamble
- Chapter R1: Application and Administration
- Chapter R2: Scoping Requirements
- Chapter R3: Technical Requirements
- Chapter R4: Supplementary Technical Requirements

Chapter R3: Technical Requirements

- R301: General
- R302: Pedestrian Access Routes
- R303: Alternate Pedestrian Access Routes
- R304: Curb Ramps and Blended Transitions
- R305: Detectable Warning Surfaces
- R306: Pedestrian Street Crossings
- R307: Accessible Pedestrian Signals and Pedestrian Pushbuttons
- R308: Transit Stops and Transit Shelters
- R309: On-Street Parking Spaces
- R310: Passenger Loading Zones

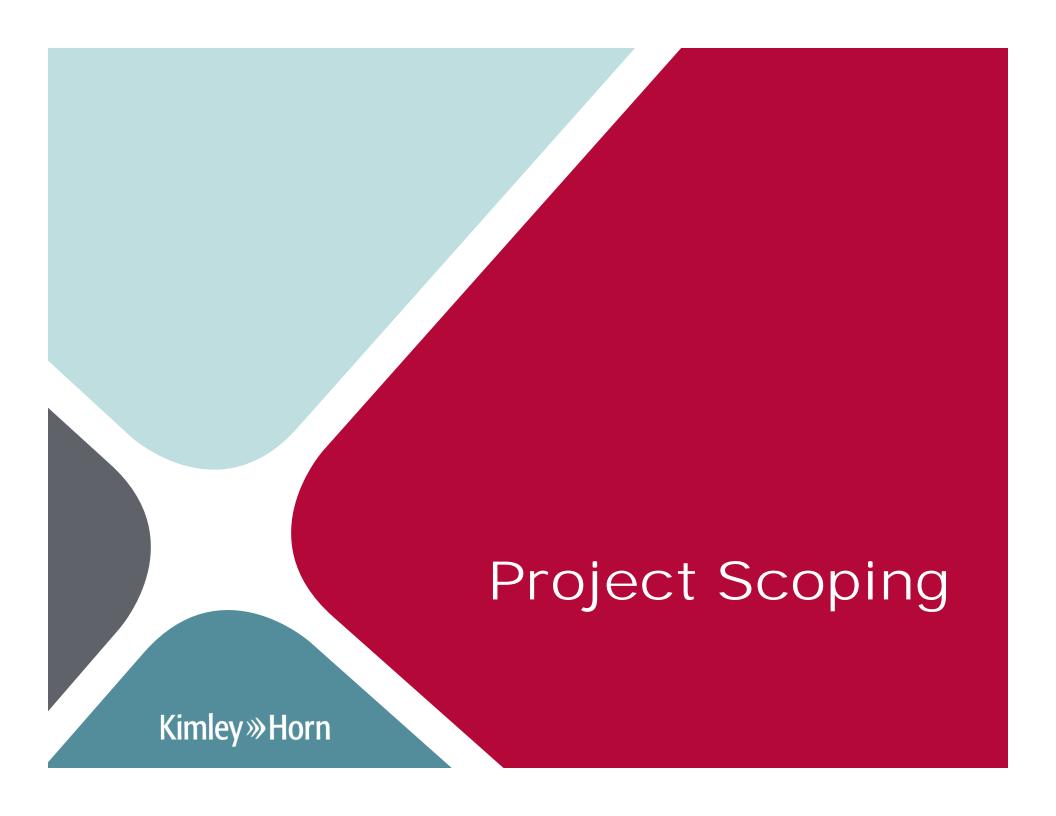
Chapter R4: Supplementary Technical Requirements

- R401: General
- R402: Protruding Objects
- R403: Operable Parts
- R404: Clear Spaces
- R405: Knee and Toe Clearance
- R406: Reach Ranges
- R407: Ramps
- R408: Stairways
- R409: Handrails
- R410: Visual Characters on Signs
- R411: International Symbol of Accessibility

Section Title

 The reference section title corresponds to the slide title

 The reference section number corresponds to the number in the upper-right hand corner of each slide



New Construction

 All newly constructed facilities located in the public rights-of-way shall comply with PROWAG

Alterations

 Alterations to existing facilities must comply with requirements for new construction to the maximum extent feasible

Reduction in Access Prohibited:
 Alterations shall not decrease or have the effect of decreasing the accessibility of a facility below the requirements for new construction

Maintenance vs. Alterations

Spot High-Friction Treatments

Joint Crack

Scrub Sealing

Fog Seals

Crack Filling and Sealing

Surface Sealing

Slurry Seals

Chip Seals

Joint repairs

Jowel Bar Retrofit

Diamond Grinding

Pavement Patching

Open-graded Surface Course

Mill & Fill / Mill & Overlay Cape Seals

Microsurfacing / Thin Lift Overlay Addition of New Layer of Asphalt Hot In-Place Recycling

Asphalt and Concrete Rehabilitation and

New Construction Reconstruction

ADA Alterations

ADA Maintenance

Source: DOJ Briefing Memorandum on Maintenance versus Alteration Projects

Maintenance vs. Alterations

 DOJ/FHWA Alterations Memo: <u>https://www.fhwa.dot.gov/civilrights/programs/doj_fhwa_ta.cfm</u>

Glossary of Terms:
 https://www.fhwa.dot.gov/civilrights/programs/doj fhwa ta glossary.cfm

Alterations

 Alterations and elements added to existing facilities shall comply with R202

 Where elements are altered or added and the pedestrian circulation path to the altered or added elements is not altered, the pedestrian circulation path is not required to comply with R204

Alterations

- Where existing elements, spaces, or facilities are altered, each altered element, space, or facility within the scope of the project shall comply with the applicable requirements for new construction
- Where elements are added to existing facilities, the added elements shall comply with the applicable requirements

Technical Infeasibility

"...Something that has little likelihood of being accomplished because existing structural conditions would require removing or altering a load-bearing member that is an essential part of the structural frame; or because other existing physical or site constraints prohibit modification or addition of elements, spaces, or features that are in full and strict compliance with the minimum requirements."

Kimley » Horn

Physical Constraints – Examples

- Underlying terrain
- Right-of-way availability
- Underground structures
- Adjacent developed facilities
- Drainage
- Presence of notable natural or historical features
- Cost of an improvement is NOT a constraint!!

MUST PROVIDE ACCESS TO THE MAXIMUM EXTENT FEASIBLE

Physical Constraints



Constrained ROW

Photo courtesy of Gary Schatz



Underlying Terrain

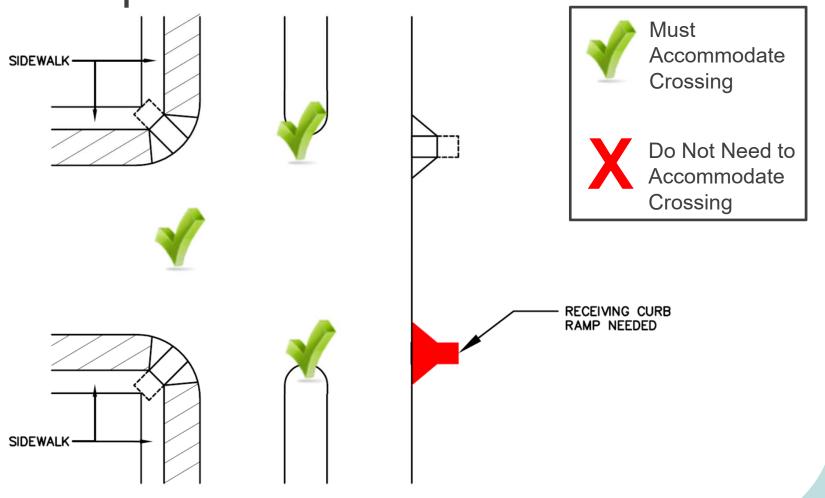
Photo courtesy of Heyden Black Walker

Number of Curb Ramps

- Two curb ramps must be provided at each street corner
- For alterations, a single diagonal curb ramp is permitted where existing physical constraints exist
- Project documentation shall be kept indicating why two ramps were not provided

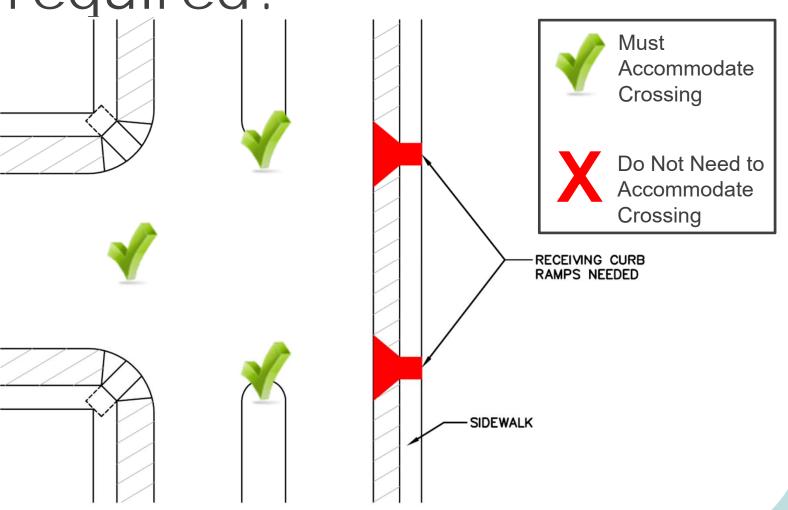
- The ADA of 1990, Section 35.150, Existing Facilities, requires that the Transition Plan include a schedule for providing curb ramps or other sloped area at existing pedestrian walkways, which applies to all facilities constructed prior to 1992.
- For any sidewalk installations constructed from 1992 to March 15, 2012, the curb ramps should have been installed as part of the sidewalk construction project per the 1991 Standards for Accessible Design, Section 4.7 Curb Ramp, which states, "curb ramps complying with 4.7 shall be provided wherever an accessible route crosses a curb."
- For sidewalk installations constructed on or after March 15, 2012 similar guidance is provided in the 2010 Standards for Accessible Design, Section 35.151 of 28 CFR Part 35, New construction and alterations, which states, "newly constructed or altered street level pedestrian walkways must contain curb ramps or other sloped area at any intersection having curb or other sloped area at intersections to streets, roads, or highways."

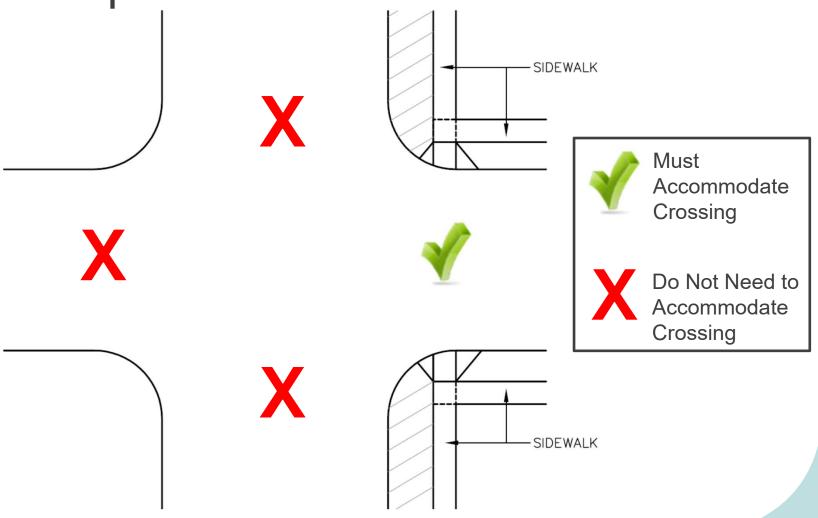


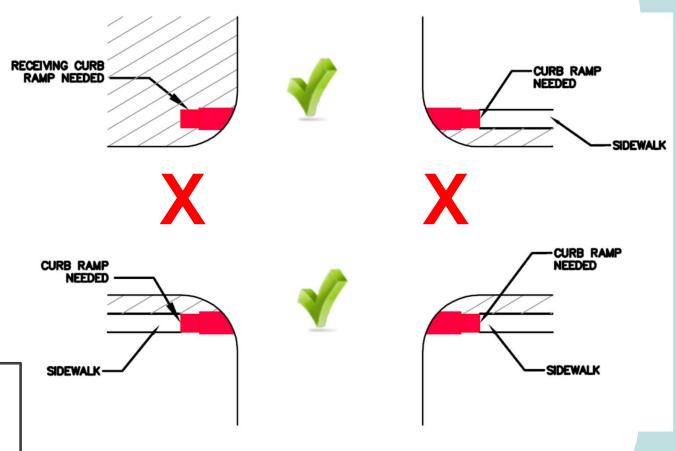


Where are curb ramps

required?













Closing a Pedestrian Crossing

- Perform engineering study to determine if the crossing is safe for any user. If it is not safe:
 - Provide a physical barrier (a strip of grass or other non-traversable material between the sidewalk and the curb is acceptable)
 - Install no pedestrian crossing signage
 - Adopt a reasonable and consistent policy on how to determine if a crossing should be closed

Pedestrian Access Routes

Section R302

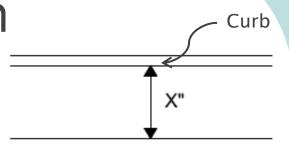
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Pedestrian Access Route Components

- Sidewalks
- Pedestrian street crossings
- At-grade rail crossings
- Pedestrian overpasses and underpasses
- Curb ramps and blended transitions
- Ramps
- Elevators
- Platform lifts
- Doors, doorways, and gates

2013 PROWAG Supplement

Continuous Width



- Sidewalk
 - PROWAG: 4.0' min., exclusive of curb
 - Where sidewalks are wider than 4.0', only a portion of sidewalk is required to comply with R302.3 – R302.7
- Shared Use Path: full width of shared use path
- Medians/Pedestrian Refuge Islands: 5.0' min.

Continuous Width

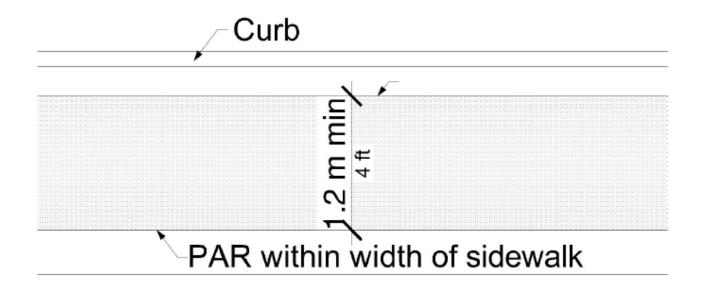


Figure R302.3 Continous Width

Clear Width - Pinch Points

- 2010 ADA
 - 36" min.
 - Exception: 32" (24" max. distance and 48" min. separation)
- PROWAG: Not addressed; comments

have requir

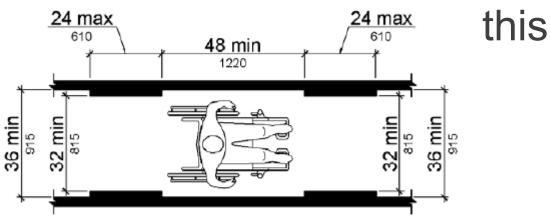


Figure 403.5.1
Clear Width of an Accessible Route



Clear Width





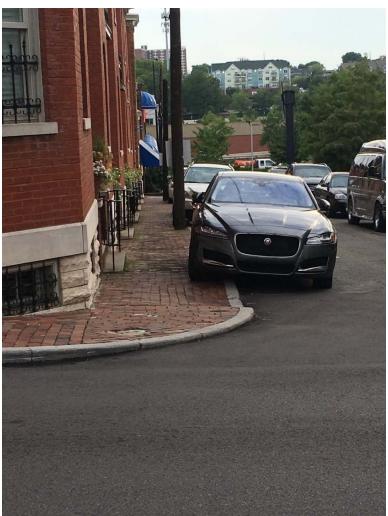
Source: civilnews.com

Source: streetblog.org



Clear Width





Passing Spaces

- If clear width < 5.0', required every 200.0' max.
- Passing space dimensions: 5.0' x 5.0'
- May overlap pedestrian access routes
- Driveways and lead walkways serving residences or businesses meeting requirements may be used as passing zones

Passing Spaces

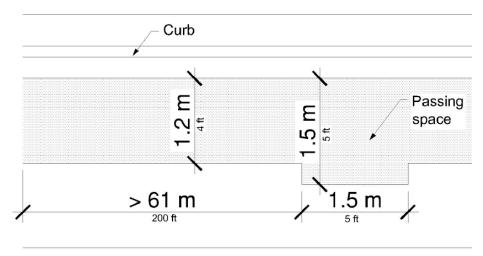
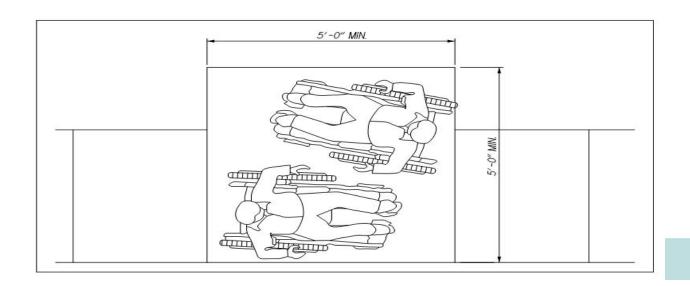


Figure R302.4 Passing Spaces





Grade (Running Slope)

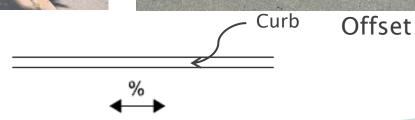
 Measured parallel to the direction of pedestrian travel

Location	Sidewalk	Pedestrian Street Crossings	Shared Use Path
Inside ROW <u>and</u> serving adjacent street or highway	May follow grade of adjacent street or highway	5% max.	May follow grade of adjacent street or highway to the extent practical where compliance is not practicable due to physical constraints and where compliance is precluded by regulatory
Inside ROW but <u>not</u> serving adjacent street or highway	5% max.		
Outside ROW	5% max.		

Grade (Running Slope)

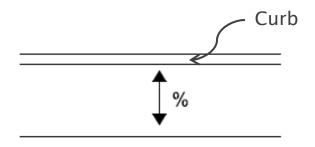
 Sidewalk within the ROW serving adjacent street





Cross Slope

- Measured perpendicular to direction of pedestrian travel
- Includes driveway and entrance crossings
- Sidewalk: 2% max.



Cross Slope

Street Crossings

- With Yield or Stop Control: 2% max.
 - Unsignalized, yield control approaches
 - Unsignalized, stop control approaches
- Without Yield or Stop Control: 5% max.
 - Unsignalized, free-flow approaches
 - Signalized, all approaches
- Midblock: may equal grade of street or highway

 All pedestrian access route surfaces must be firm, stable, and slip resistant

- Typical materials
 - Concrete
 - Bituminous Concrete Asphalt

Accessible Exterior Surfaces Technical Article

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- Vertical Alignment
 - Generally planar and smooth (easy "rollability")
 - Consider vibrations when choosing surface material
 - Flush grade breaks
 - At rail crossings, level and flush with rails
- Vertical Surface Discontinuities
 - With beveled edge across entire vertical surface discontinuity: 0.5" max.
 - Without beveled edge: 0.25" max.

Allowance intended for sidewalk expansion joints and utilities that cannot be placed outside sidewalks (not curb ramps and blended transitions)

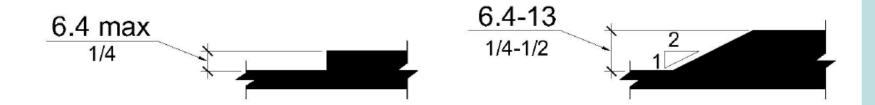


Figure R302.7.2 Vertical Surface Discontinuities

Utility covers and property access covers

- Do not locate in pedestrian access route
- If must be located in pedestrian access route, covers and approaches must be ADA compliant
 - Firm, stable, slip-resistant
 - No vertical elevations greater than ¼"
 - No gaps greater than ½"



Avoid utility covers in pedestrian street crossings



Avoid utility covers in curb ramps



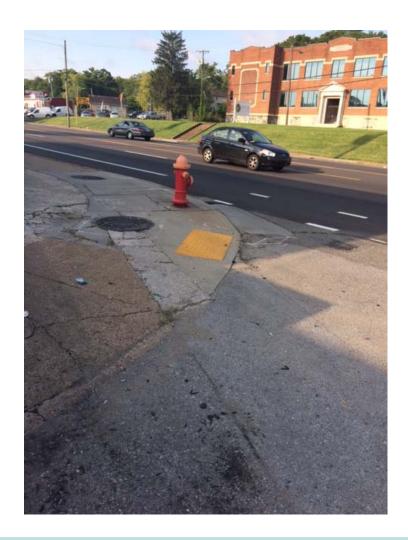




Non-Flush Curb Ramp Transition



Non-Flush Curb Ramp Transition



Non-Flush Curb Ramp Transition

Surfaces: Horizontal Openings

Includes gratings and lateral sidewalk joints

 Shall not permit passage of a sphere 0.5" in diameter

 Elongated openings in gratings must be placed with long dimension perpendicular to dominant direction of travel

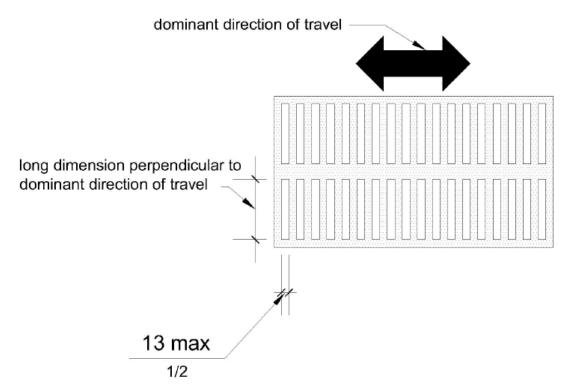


Figure R302.7.3 Horizontal Openings

Accessible Grate in Pedestrian Access Route



Non-Compliant



Source: universaldesignstyle.com

Protruding Objects Section R402

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Defined Terms

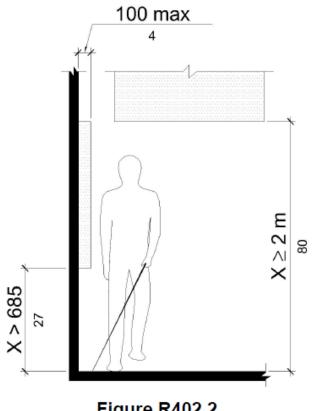
- Pedestrian Circulation Path: A prepared exterior or interior surface provided for pedestrian travel in the public ROW
- Pedestrian Access Route: A continuous unobstructed path of travel provided for pedestrians with disabilities within or coinciding with a pedestrian circulation path

Protruding Objects

 Objects along or overhanging any portion of a pedestrian circulation path shall not reduce the clear width required for pedestrian access routes

 Requirements for protruding objects apply across the entire width of the pedestrian circulation path, not just the pedestrian access route

Protrusion Limits

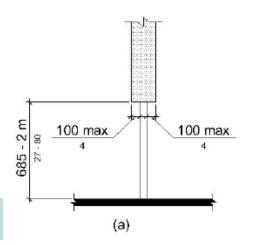


"Cane detectable range"

Post-Mounted Objects

Mounted on free-standing posts or pylons

- If object height: 27" 80" above finish surface
- Then horizontal overhang: 4" max. from post or pylon
- If base, base thickness: 2.5" min.
- Regulatory, warning, or guide signs: mount 84" above finish surface



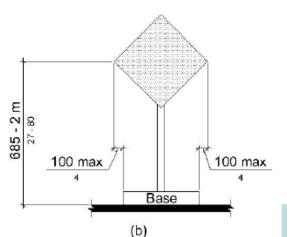


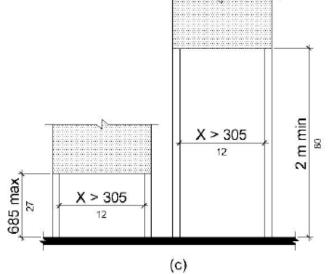
Figure R402.3
Post-Mounted Objects



Post-Mounted Objects

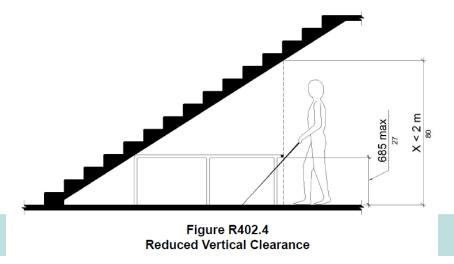
Mounted between posts or pylons and clear distance between posts or pylons is greater than 1.0'

- Allowable Object Heights:
 - 2.25' max. above finish surface
 - 6.7' max. above finish surface



Reduced Vertical Clearance

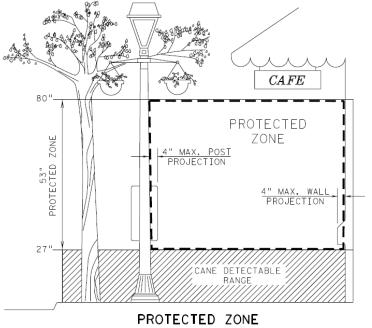
- Guardrails or other barriers (e.g., planters or benches) to pedestrian travel must be provided when vertical clearance is less than 80" high
- Leading edge of guardrail must be located 27" max. above finish surface



Reduced Vertical Clearance

Temporary obstructions such as lowhanging tree branches must also be

considered



In pedestrian circulation area, maximum 4" projection for post or wall mounted objects between 27"and 80" above the surface.



Curb Ramps and Blended Transitions

Section R304

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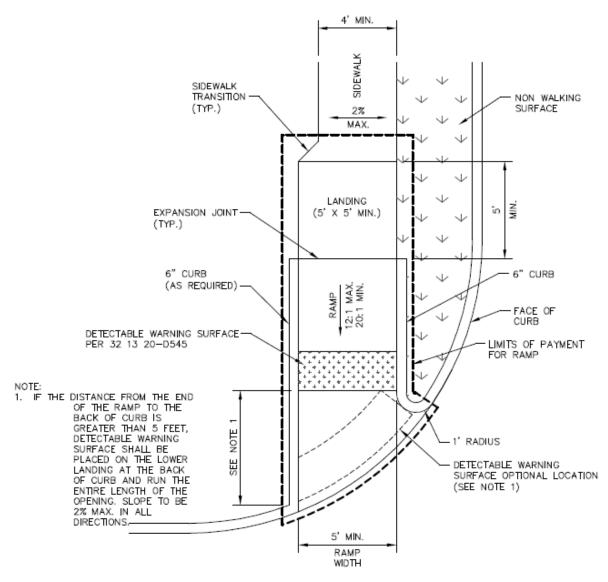
Defined Terms

- Curb Ramp: A ramp that cuts through or is built up to the curb. Curb ramps can be perpendicular or parallel, or a combination of parallel and perpendicular ramps. A short ramp cutting through a curb or built up to it.
 - Perpendicular
 - Parallel
 - Combination

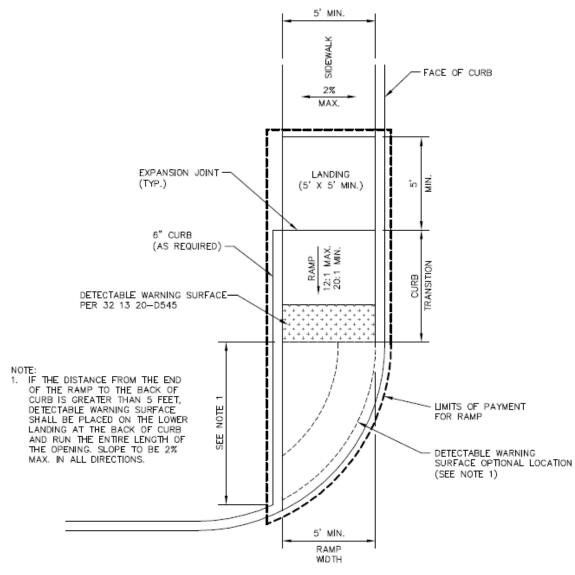
Defined Terms

• Blended Transition: A raised pedestrian street crossing, depressed corner, or similar connection between the pedestrian access route at the level of the sidewalk and the level of the pedestrian street crossing that has a grade of 5% or less.

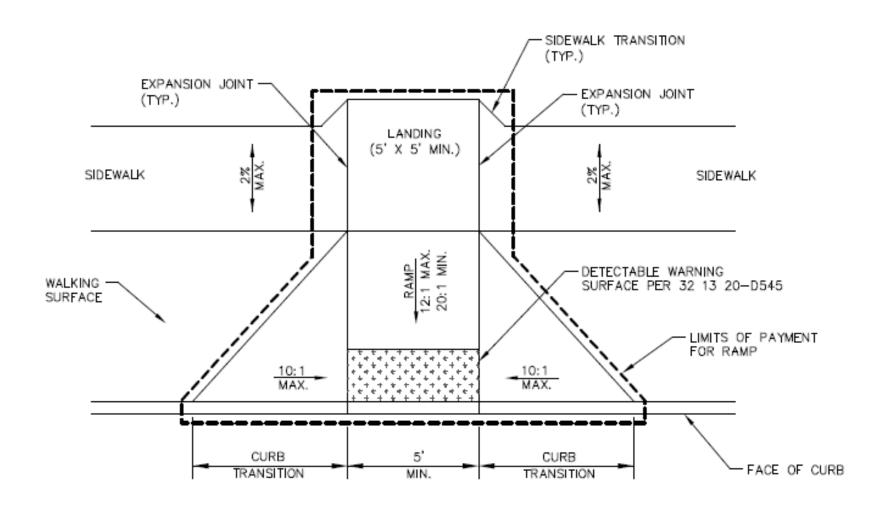
Perpendicular Curb Ramp – Type P-1



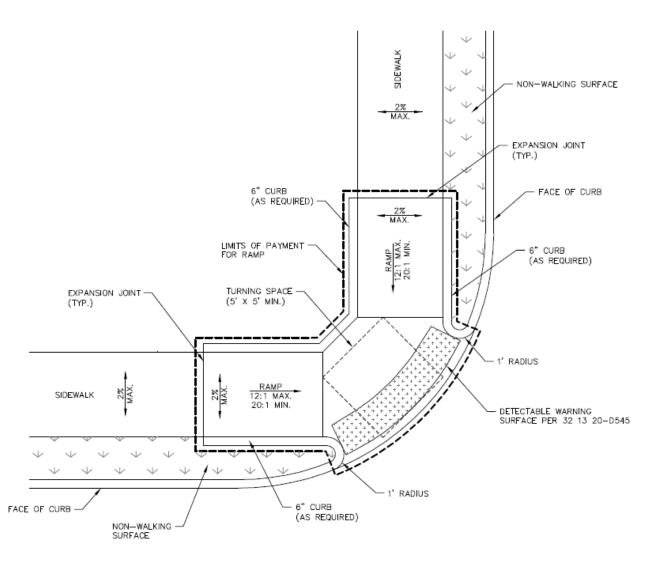
Perpendicular Curb Ramp – Type P-2



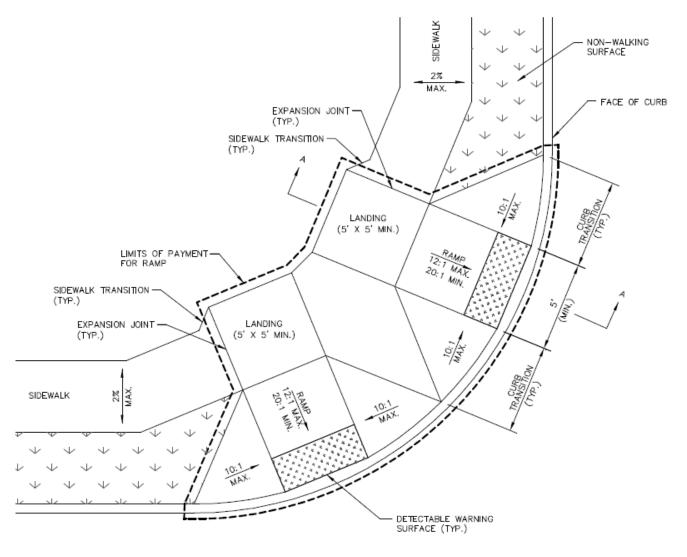
Perpendicular Curb Ramp – Type M-1



Perpendicular Curb Ramps – COFW D535 Residential Intersection (Type R-1)

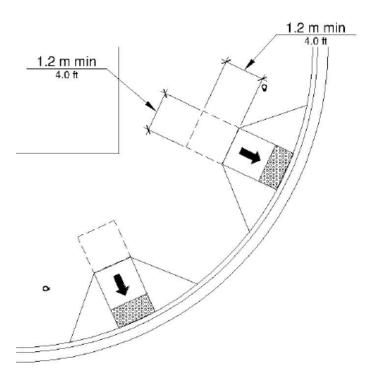


Perpendicular Curb Ramps – COFW D536 Urban Arterial Intersection (Type U-1)



- Turning Space (Landing)
 - Located at top of curb ramp
 - May overlap other turning spaces and clear spaces

Condition	Turn Space Size
Unconstrained by back of sidewalk	4.0' x 4.0' min.
Constrained by back of sidewalk	 4.0' x 5.0' min. 5.0' dimension provided in direction of ramp run
Shared Use Paths	4.0' x 4.0' min.



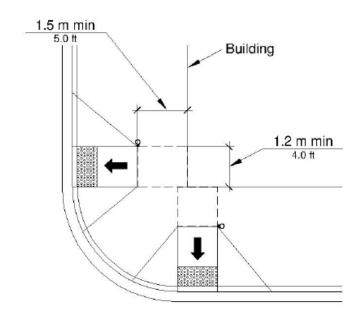
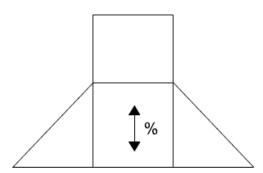


Figure R304.2.1 Turning Space

Perpendicular Curb Ramps Running Slope

- Curb Ramps
 - Cut through, built up to curb at right angles, or meets gutter grade breaks at right angles where curb is curved
 - Min: 5% (for ramp length considerations)
 - Max: 8.3%
 - Ramp Length Max: 15.0'



- Turning Spaces
 - Max: 2%

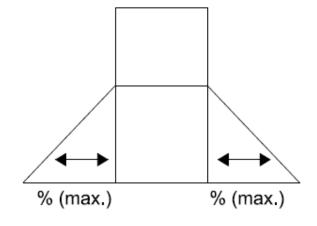




Compliant: Sides 90°



- Flared Sides
 - Required where pedestrian circulation path crossed curb ramp
 - Flared sides not allowed where curb ramp is adjacent to a non-walking surface
 - Max. slope: 10%
 - Measured parallel to curb line



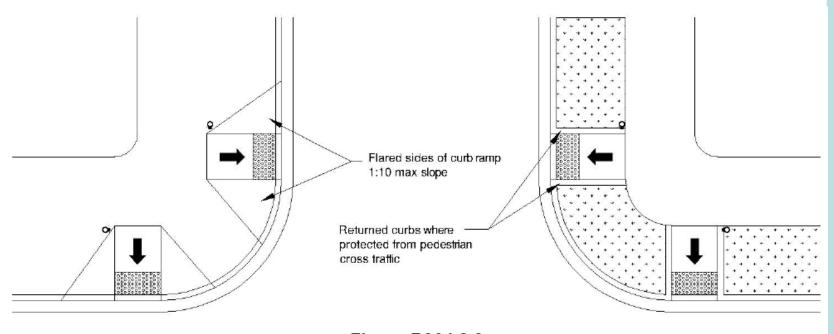
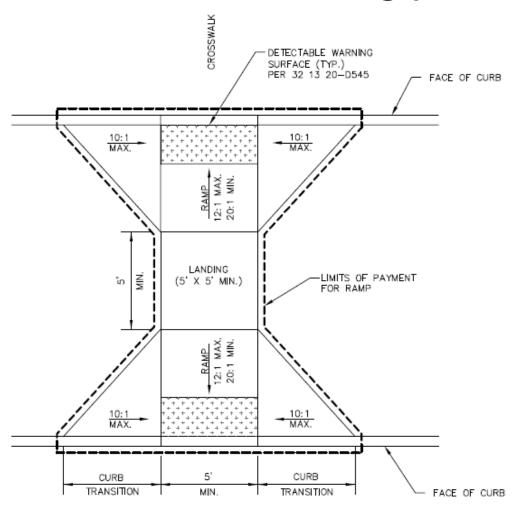
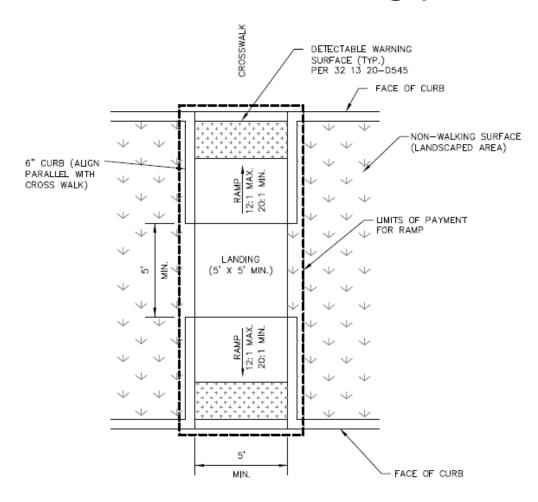


Figure R304.2.3 Flared Sides

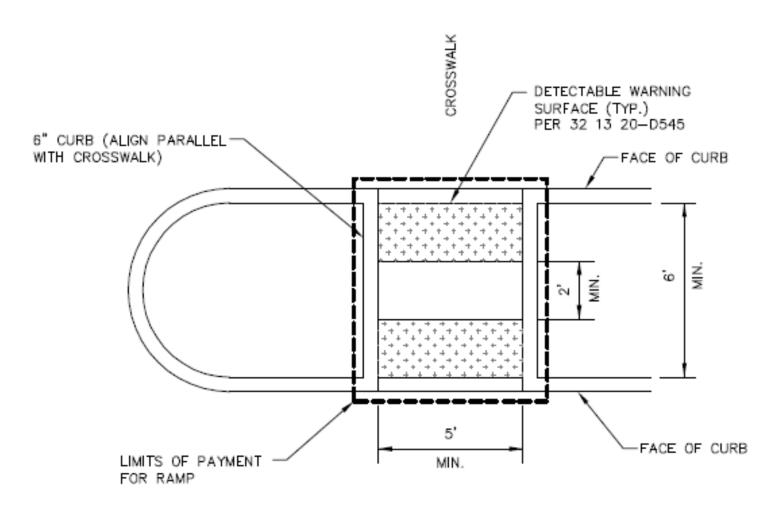
Perpendicular Curb Ramps – Median or Island (Type C-1)



Perpendicular Curb Ramps – Median or Island (Type C-2)



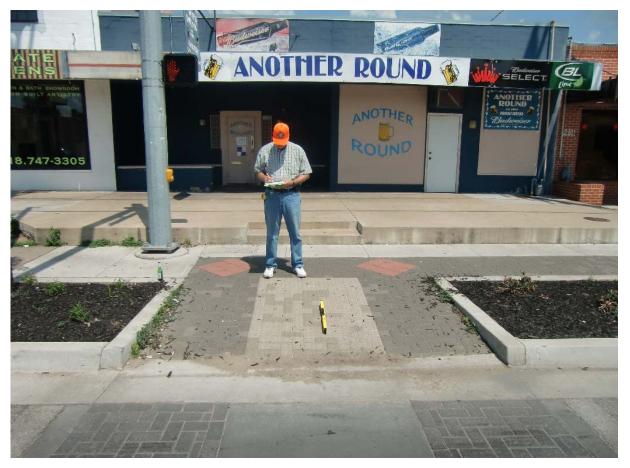
Perpendicular Curb Ramps – Median Cut-Thru Ramp (Type C-3)







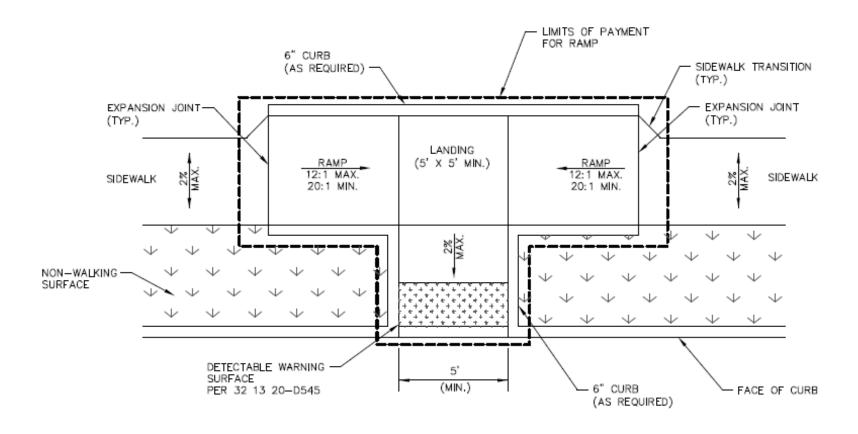
NON-COMPLIANT (traversable adjacent surface)



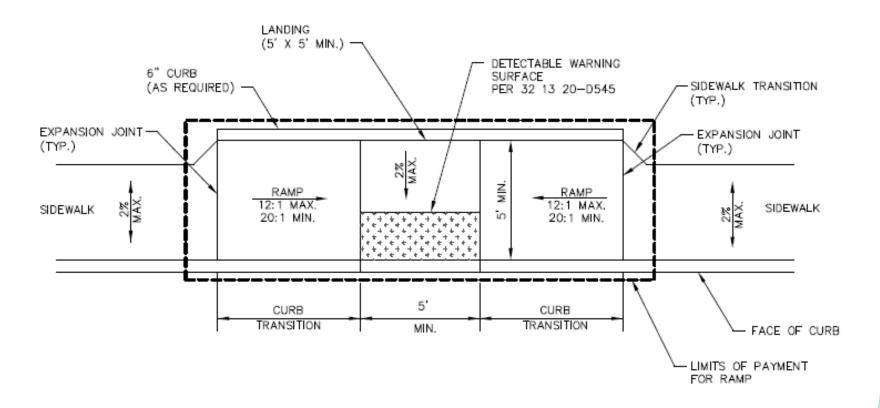
COMPLIANT (protected with landscaping; non-traversable)



Parallel Curb Ramp – Type M-2



Parallel Curb Ramp – Type M-3



Parallel Curb Ramps

Turning Space (Landing)

- Located at bottom of curb ramp
- May overlap other turning spaces and clear spaces

Condition	Turning Space Size
Unconstrained on 2 or more sides	4.0' x 4.0' min.
Constrained on 2 or more sides	 4.0' x 5.0' min. 5.0' dimension provided in direction of pedestrian street crossing
Shared Use Paths	4.0' x 4.0' min.

Parallel Curb Ramps

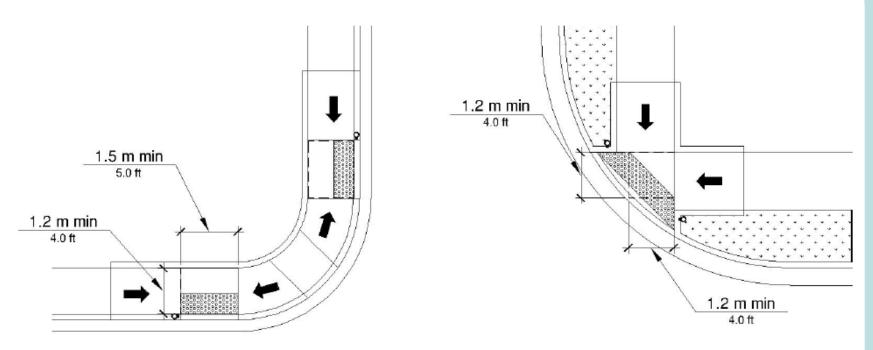


Figure R304.3.1 Turning Space

Parallel Curb Ramps – Running Slope

- Curb Ramps
 - In-line with direction of sidewalk travel
 - Min: 5%
 - Max: 8.3%
 - Ramp Length Max: 15.0'
- Turning Spaces
 - Max: 2%



Blended Transitions

- Treatment type for entire curb radius
- Running Slope: 5% max.

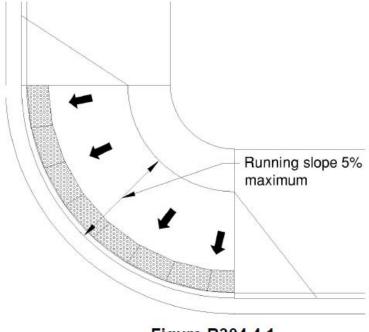


Figure R304.4.1 Running Slope

Common Requirements -

Width

- Sidewalk
 - 4.0' min.
 - Excludes any flared sides

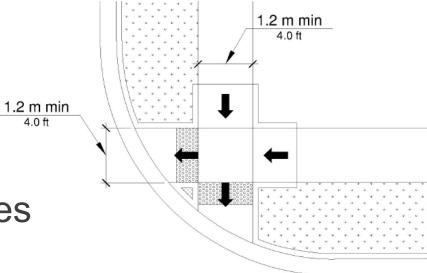


Figure R304.5.1 Width

- Shared Use Path
 - At least as wide as path width
 - Excludes any flared sides

Common Requirements – Grade Breaks

 Must be perpendicular to direction of ramp run at top and bottom of curb ramps

 Not permitted on surface of ramp runs and turning spaces

 Surface slope that meet at grade breaks must be flush

Common Requirements – Grade Breaks

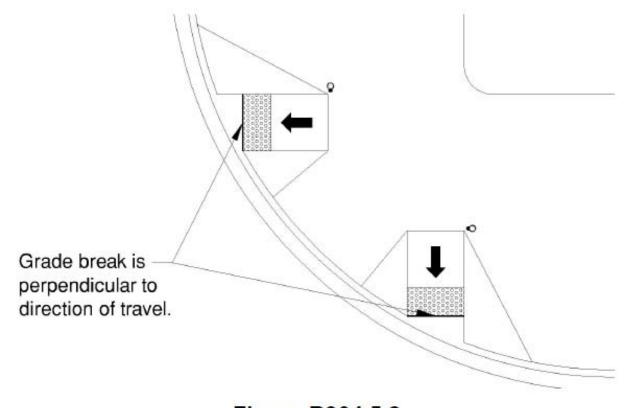
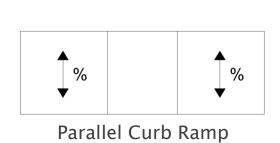
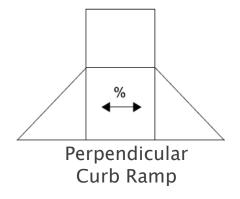


Figure R304.5.2 Grade Breaks

Common Requirements – Cross Slope

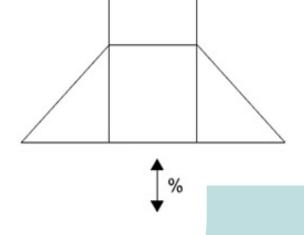
- Measured perpendicular to the pedestrian path of travel
- 2% max.



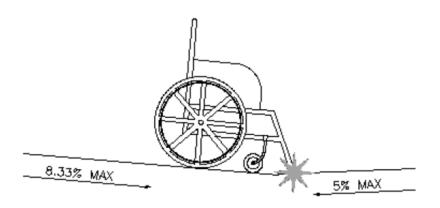


Common Requirements – Counter Slope

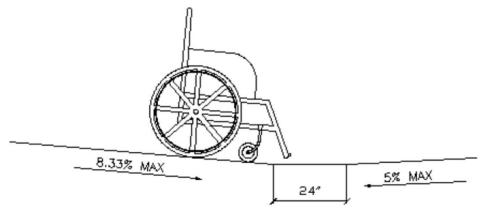
- Measured in gutter or street at foot of curb ramp runs, blended transitions, and turning spaces
- PROWAG: 5% max.
- US Access Board <u>Guidance</u>:
 G = g2 g1 = 11% max.
 - g1: curb ramp running slope
 - g2: crosswalk slope



Common Requirements - Counter Slope



ALGEBRAIC DIFFERENCE GREATER THAN 11% NOT PERMITTED



PROVIDE 24" LEVEL STRIP IF ALGEBRAIC DIFFERENCE EXCEEDS 11%



Common Requirements Clear Space

- Measure beyond the bottom grade break
- 4.0' x 4.0' min.
- Within the width of pedestrian street crossing
- Wholly outside the parallel vehicle travel lane

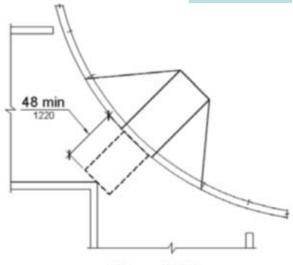
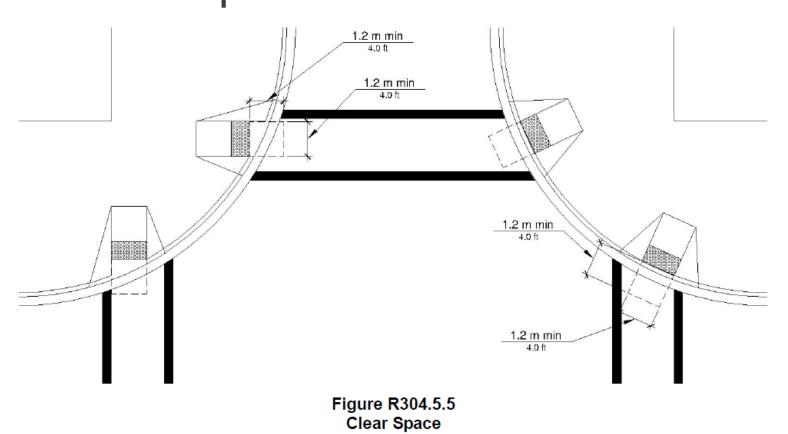


Figure 406.6
Diagonal or Corner Type Curb Ramps

Common Requirements – Clear Space



Detectable Warning Surfaces

Section R208.1/Section R305

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Where Required

- Curb ramps and blended transitions at street crossings
- Pedestrian refuge islands ≥ 6' in length
- Pedestrian at-grade rail crossings not located within street or highway
- Boarding and alighting areas at sidewalk or street level transit stops for rail vehicles where the side of the boarding and alighting areas facing the rail vehicles is not protected by screens or rails
- Commercial driveways with yield or stop control

Where Not Required

- Residential driveways
- Commercial driveways without yield or stop control (NOTE: driver handbook implies stop or yield control, even if not posted)
- Refuge islands that are cut-through at street level and less than 6.0' in length in direction of pedestrian travel

General - Contrast

 Must contrast visually with adjacent gutter, street or highway, or pedestrian access route surface

Either light-on-dark or dark-on-light



Source: armor-tile.com

General - Contrast



Non-compliant (No contrast)

• Length: 2.0' min. in direction of pedestrian travel

Width:

Location	Installation width
Perpendicular Curb Ramps	Full width of ramp run (excluding flares)
Parallel Curb Ramps	Full width of turning space
Blended Transitions	Full width of blended transition
At-grade Rail Crossings	Full width of crossing

NOT needed on entire ramp run

 Avoid using brick pavers – the dimensions will become non-compliant

over time



Source: armor-tile.com



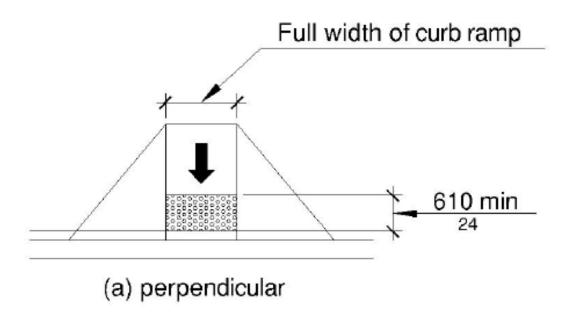
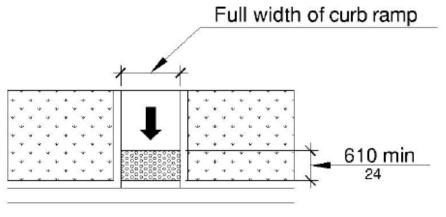


Figure R305.1.4 Size



(b) returned curb

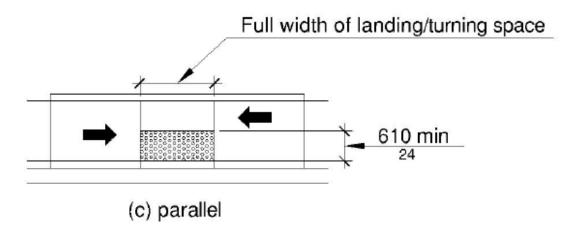


Figure R305.1.4 Size

Placement – Perpendicular Curb Ramps

Grade Break Location	Warning Surface Placement
Where ends of bottom grade break are in front of back of curb	At back of curb
Where ends of bottom grade break are behind back of curb and distance from either end of bottom grade break to back of curb is 5.0' or less	On ramp run within one dome spacing of bottom grade break
Where ends of bottom grade break to back of curb is more than 5.0'	On lower landing at back of curb



Placement – Perpendicular Curb Ramps

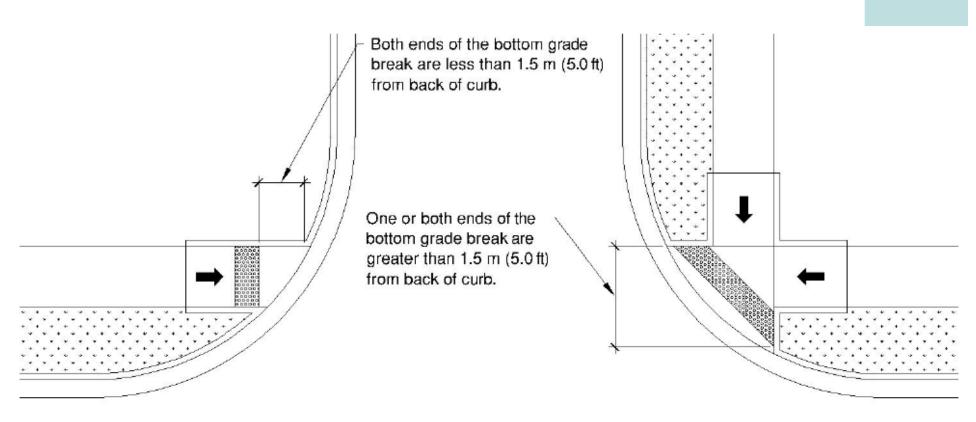


Figure R305.2.1
Perpendicular Curb Ramps

Placement – Blended Transitions

- Need domes along entire length of removed curb
- INCORRECT:



Placement – Pedestrian Refuge Islands

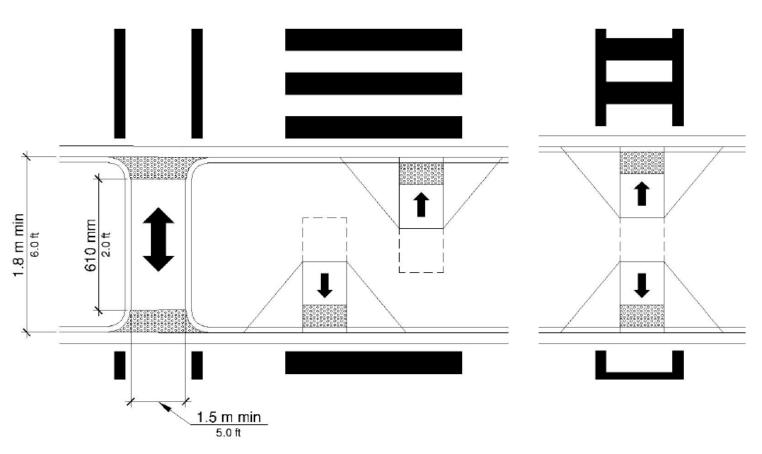


Figure R305.2.4 Pedestrian Refuge Islands

Major Differences between 2010 ADA Standards and PROWAG

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Major Differences between 2010 ADA Standards and PROWAG

ELEMENT	2010 ADA STANDARDS	2011 PROWAG
Pedestrian Signal Equipment	Not addressed, with exception of operable parts requirements	 Incorporates MUTCD by reference Requires installation of Accessible Pedestrian Signals (APS) and pedestrian pushbuttons when pedestrian signals are newly installed or replaced at signalized intersections
Pedestrian Access Route Clear Width	36 in. min.	4 ft. min., exclusive of curb
Pedestrian Access Route Grade	5% max.	When contained within a street or highway ROW, grade of pedestrian access route shall not exceed the general grade established for the adjacent street or highway



Major Differences between 2010 ADA Standards and PROWAG

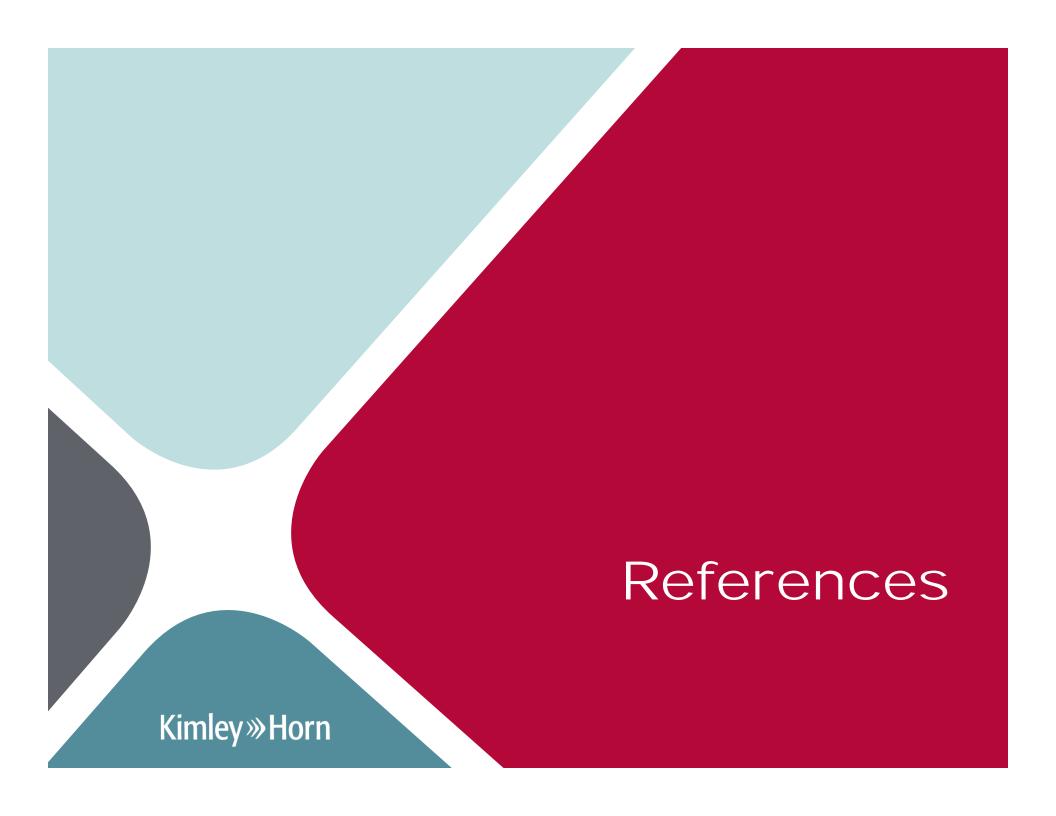
ELEMENT	2010 ADA STANDARDS	2011 PROWAG
Detectable Warning Surfaces on Curb Ramps	Not addressed	Guidance provided
Curb Ramp Length	Not addressed	15-ft. run max., to limit indefinitely "chasing grade"
Pedestrian Street Crossing Cross Slope	2% max.	 5% max. for free-flow approaches Permitted to equal the street or highway grade for midblock crossings
On-Street Parking	Not addressed	Guidance provided



Major Differences between 2010 ADA Standards and PROWAG

ELEMENT	2010 ADA STANDARDS	2011 PROWAG
Perpendicular Curb	3 ft. min. x	• 4 ft. min. x 4 ft. min.
Ramp	at least as wide as	■ 4 ft. min. x 5 ft. min., if constrained at back-
Turning Space	curb ramp	of-sidewalk
Parallel Curb Ramp		■ 4 ft. min. x 4 ft. min.
Turning Space	Not addressed	 4 ft. min. x 5 ft. min., if constrained on two or more sides
Push Button Clear	2% max. slope in all directions	■ 2% max. cross slope
Space		 Running slope consistent with grade of adjacent pedestrian access route
Shared-Use Paths	Not addressed	Addressed in 2013 PROWAG Supplement





References

2010 ADA Standards

http://www.ada.gov/2010ADAstandards_index.htm

2011 PROWAG

http://www.access-board.gov/guidelines-andstandards/streets-sidewalks/public-rights-of-way

2013 PROWAG Supplement: Shared-Use Paths

https://www.access-board.gov/guidelines-andstandards/streets-sidewalks/shared-usepaths/supplemental-notice

References

Final Guidelines for Outdoor Developed Areas

- https://www.access-board.gov/guidelines-andstandards/recreation-facilities/outdoor-developedareas/final-guidelines-for-outdoor-developedareas
- https://www.accessboard.gov/attachments/article/1637/outdoorguide.pdf

2011 Texas MUTCD

https://www.txdot.gov/business/resources/signage/tmutcd.html

Questions?

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