

# Short-Term Rental DRAFT Registration Regulations and Zoning Options

July 5, 2022



#### **Outline**

- Current Short-Term Rental (STR) regulations
- Goals for addressing STRs
- Proposed registration/operating standards for <u>legal</u> STRs
- Zoning regulations in other cities
- Zoning options for addressing <u>illegal</u> STRs



# What is a short-term rental (STR)?

Short-term rentals are residential properties available for rent for guest lodging for a period ranging from 1 to 29 days.

# **Current STR Regulations**

#### **Zoning**

- Allowed in all mixed-use and most form-based districts, commercial and industrial districts with a Certificate of Occupancy from Development Services Department
- Not allowed in residential districts: A-#, AR, B, R1, R2, CR, C, D, UR
- See map on next page

#### **Zoning Enforcement**

- Code Compliance Department investigates on a complaint basis
- When violations are observed, warnings/citations are issued to property owners
- City cannot currently issue citations based on STR advertisements or online bookings alone
- Cases in FY2021: 71 cases requiring 278 inspections

#### **Zoning Districts**

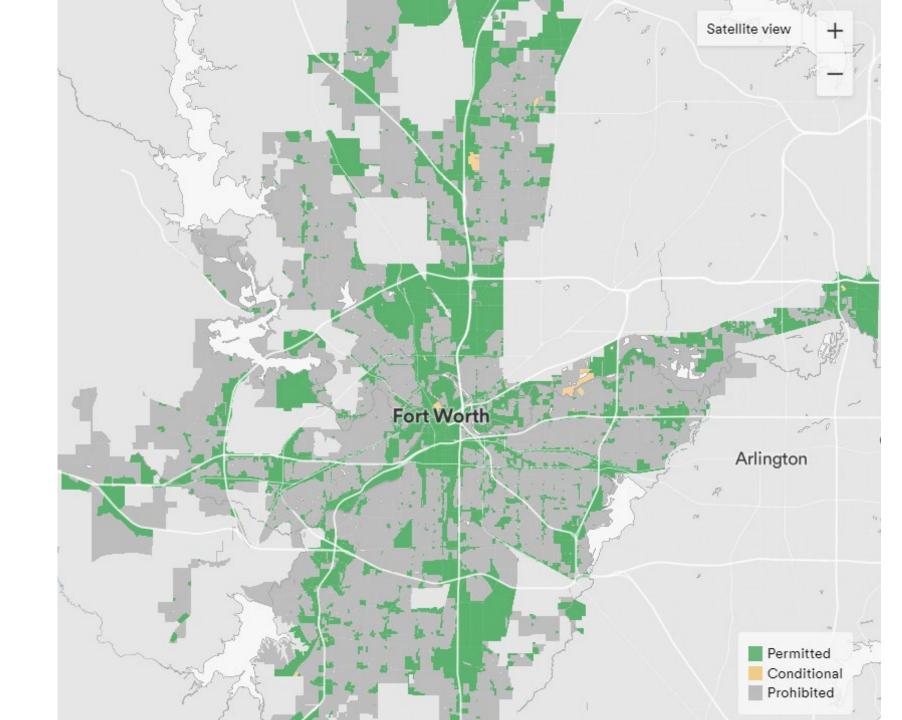
STRs are **allowed** in mixed-use, commercial, and industrial zoning districts

STRs are **not allowed** in residential districts

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Click <u>here</u> for interactive Zoning Portal to learn where STRs are allowed

Click <u>here</u> for interactive zoning map with other map layers



# **Current STR Regulations** (cont.)

#### **Hotel Occupancy Tax (HOT)**

- State and City ordinances require STRs to pay HOT
- State levies 6% and City levies 9% for Culture and Tourism Fund
- HOT revenues may only be used to promote tourism, convention, and hotel industries

#### **HOT Collection Enforcement**

- HOT is self-reported on City's HOT Online Reporting Tool ("Hotel App")
- STRs report on a voluntary basis and are not monitored by Finance Department



# **Goals for Addressing STRs**

- Preserve residential quality of neighborhoods and protect from commercial lodging encroachment
- 2. Ensure health and safety of guests and residents
- 3. Support tourism in a balanced way
- 4. Preserve residential housing supply
- 5. Collect Hotel Occupancy Tax (HOT) from legal STRs
- 6. Minimize impact on staff and recover costs for code enforcement

# Policies from <u>National League of Cities</u> to Achieve Common Goals for STRs

- Require annual permit/registration and have process to revoke permits
- Require host residency in residential areas (most complaints come from non-owner-occupied units)
- Restrict density of STRs (number or percentage) in a particular neighborhood or geographic area
- Dedicate resources to enforcement

### DRAFT Registration/Operating Regulations for Legal STRs

- Require registration for all <u>legal</u> STR use through third-party platform:
  - Annual fee to cover City costs (platform and enforcement)
  - HOT collection (cannot be used for administration or enforcement)
  - Property owner registers/consents; registration non-transferrable
  - 24/7 local contact and liability insurance
  - Affidavit for safety protocols (smoke/CO2 detectors, fire sprinkler, etc)
  - One guest/group at a time
  - Limited to 3 people/bedroom, max of 9 people
  - On-site parking only with parking plan required
  - No events/parties; no outdoor gatherings or music after 10pm
  - Require Good Neighbor Guide (comply with noise, trash, parking ordinances)
  - Advertising for STR requires registration
  - Registration placed on probation or revoked based on violations

### **Additional Regulations for STRs**

- Require advertising platforms (Airbnb, VRBO, etc.) to only allow advertising for STRs registered with the City
- Require Certificate of Occupancy when STR is not a primary residence (commercial lodging)
  - Apply Bed & Breakfast building and fire code requirements

### **Zoning Regulations in Other Cities**

- Most cities differentiate primary residence STRs from investor-owned STRs and
- Require zoning changes or conditional use permits for investor-owned STRs to operate in single-family districts
- This is consistent with National League of Cities guidance:
  - ✓ Require host residency in residential areas (most complaints come from non-owner-occupied units)

### Zoning Regulations in Other Cities (cont.)

| City               | Differentiate Primary<br>Residence vs.<br>Investor-Owned | Require Zoning Change<br>or CUP for Investor-<br>Owned in Single Family | Limit Density | Limit Geographic<br>Scope |
|--------------------|--|---|---------------|---------------------------|
| Arlington, TX      |  |   |               | Yes                       |
| Austin, TX         | Yes  | Yes   | Yes           |                           |
| Dallas, TX*        | Yes  | Yes   |               |                           |
| El Paso, TX        | Neither allowed in residential districts                 | Yes   |               |                           |
| Fredericksburg, TX | Yes  | Yes   |               |                           |
| San Antonio, TX    | Yes  |   | Yes           |                           |
| Atlanta, GA        | Yes  | Yes   |               |                           |
| Charlotte, NC**    |  |   | Yes           |                           |
| Columbus, OH       | Yes  |   |               |                           |
| Denver, CO         | Yes  | Yes   |               |                           |

<sup>\*</sup> Proposed ordinance change to differentiate

<sup>\*\*</sup> Ordinance on hold due to North Carolina Supreme Court case

# Zoning Options for Addressing <u>Illegal STRs</u> in Residential Zoning

- City staff has identified four zoning options for City Council consideration, including retaining the current Zoning Ordinance regulations for STRs.
- None of the options would allow STR as the main use of residential property by right within residential zoning districts.
- Zoning changes and conditional use permits require public hearings and votes by Zoning Commission and City Council.

#### **Option 1: Current Ordinance**

 Continue to require zoning change for STRs in residential zoning to PD Planned Development, mixed-use, or commercial zoning

# Zoning Options for Addressing Illegal STRs in Residential Zoning (cont.)

#### Option 2

- Treat owner-occupied STRs as Bed and Breakfast Homes
  - Require conditional use permit (CUP) with five-year time limit
  - Not allowed in single-family zoning; only allowed with CUP in two-family and multifamily zoning with 400-foot separation
- Treat investor-owned STRs similar to Bed and Breakfast Inns
  - Require conditional use permit (CUP) with five-year time limit
  - Not allowed in single-family zoning; only allowed with CUP in high-density multifamily
- Continue to require zoning change for all STRs in single-family zoning

# Zoning Options for Addressing <u>Illegal STRs</u> in Residential Zoning (cont.)

#### Option 3

- Allow owner-occupied STRs by conditional use permit in all residential districts, up to 5-10% of block or multifamily building
- Allow investor-owned STRs by conditional use permit in multifamily districts, up to 5-10% of block or multifamily building
- Continue to require zoning change for all others

#### Option 4

- Allow owner-occupied STRs by right in certain neighborhoods or citywide
  - Up to 5-10% of block or multifamily building
  - Fewer than 30 booking nights per year
- Require conditional use permit or zoning change for all others

# **Questions? Comments?**

